Single Audit Report (Uniform Guidance)

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

SINGLE AUDIT REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council City of Alameda, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Alameda, California (the City) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated February 28, 2017. Our report included an emphasis-of-matter regarding the City's adoption of Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, and GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68, effective July 1, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sacramento, California

Varrinik, Trine, Day & Co. LLP

February 28, 2017



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Mayor and Members of the City Council City of Alameda, California

Report on Compliance for Each Major Federal Program

We have audited the City of Alameda, California's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2016. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise City's basic financial statements. We issued our report thereon dated February 28, 2017, which contained unmodified opinions on those financial statements. Our report included an emphasis-of-matter regarding the City's adoption of Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, and GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68, effective July 1, 2015. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Vavrinik, Trine, Day & Co. LLP Sacramento, California March 27, 2017

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Direct / Pass-through Identifying Number	Federal Expenditures	Pass-Through Awards to Subrecipients
United States Department of Housing and Urban Development Direct Awards: CDBG/Entitlement Grants Cluster: Community Development Block Grants/Entitlement Grants - Program Expenditures Community Development Block Grants/Entitlement Grants - Loan Balance Community Development Block Grants/Entitlement Grants - New Loans Subtotal Community Development Block Grants/Entitlement Grants Cluster	14.218 14.218 14.218	B15MC060007 B15MC060007 B15MC060007	\$ 975,379 3,071,585 505,000 4,551,964	\$ 278,492
Passed through the County of Alameda: Home Investment Partnerships Program - Program Income Home Investment Partnerships Program - Program Expenditures Home Investment Partnerships Program - Loan Balance Subtotal Home Investment Partnerships Program	14.239 14.239 14.239	M15DC060201 M15DC060201 M15DC060201	18,021 8,217 6,279,942 6,306,180	18,021
Total United States Department of Housing and Urban Development			10,858,144	296,513
United States Department of Transportation Passed through the State of California Department of Transportation (CalTRANS): Highway Planning and Construction Cluster: Highway Planning and Construction - Park Street Arterial Management Highway Planning and Construction - Otis Dr/Pacific Ave Street Resurfacing Subtotal Highway Planning and Construction Cluster	20.205 20.205	HSIPL 5014(038) STPL-5014(041)	38,328 6,140 44,468	
Passed through the Bay Area Rapid Transit (BART): Federal Transit Cluster: Federal Transit - Capital Investment Grants - Transit and Access Study / Shuttle Service Improvements Federal Transit - Capital Investment Grants - Transit and Access Study / Bike Path Design Total Federal Transit Cluster:	20.500 20.500	E2009-BUSP-071 E2009-BUSP-071	94,045 96,858 190,903	
Passed through the Metropolitan Transportation Commission: Transit Services Programs Cluster: New Freedom Program - Pedestrian Signals Job Access and Reverse Commute Program - Estuary Crossing Shuttle Total Transit Services Programs Cluster:	20.521 20.516	CA-57-X074 CA-37-X177	123,908 142,150 266,058	
Total United States Department of Transportation			501,429	
United States Department of Homeland Security Direct Programs: Staffing for Adequate Fire and Emergency Response (SAFER) Assistance to Firefighters Grant - 2013 Fire Prevention and Safety Grants Total United States Department of Homeland Security	97.083 97.044	EMW-2014-FH-00221 EMW-2013-FP-00574	139,657 5,758 145,415	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$11,504,988	\$ 296,513

See accompanying notes to schedule of expenditures of federal awards.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

NOTE #1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal award activity of the City of Alameda, California (City) under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE #2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE #3 – INDIRECT COST RATE

The City elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE #4 – FEDERAL CATALOG OF FEDERAL DOMESTIC ASSISTANCE (CFDA) NUMBERS

The CFDA numbers included in this report were determined based on the program name, review of grant contract information, and the Office of Management and Budget's Catalog of Federal Domestic Assistance.

NOTE #5 - PASS-THROUGH ENTITIES' IDENTIFYING NUMBER

When federal awards were received from a pass-through entity, the Schedule will show, if available, the identifying number assigned by the pass-through entity. When no identifying number is shown, the City has determined that no identifying number is assigned for the program or the City was unable to obtain an identifying number from the pass-through entity

NOTE #6 – OUTSTANDING LOANS OF FEDERAL FUNDS AT JUNE 30, 2016

The following schedule represents the amount of outstanding loans by CFDA No. that have continuing compliance requirements. The loans are provided by the U.S Department of Housing and Urban Development (HUD):

CFDA No.		DA No. Federal Program		Outstanding at June 30, 2016	
-	14.218	Community Development Block Grants/Entitlement Grants	\$	2,823,116	
	14.239	HOME Investment Partnerships Program		6,267,173	

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

I. SUMMARY OF AUDITORS' RESULTS

FINANCIAL STATEMENTS		
Type of auditors' report issued on whether the	financial statements audited were prepared	
in accordance with GAAP:		Unmodified
Internal control over financial reporting		
Material weakness(es) identified?		No
Significant deficiency(ies) identified?		None reported
Noncompliance material to financial statemen	ts noted?	No
FEDERAL AWARDS		
Internal control over major federal programs:		
Material weakness(es) identified?		No
Significant deficiency(ies) identified?	None reported	
Type of auditors' report issued on compliance	Unmodified	
Any audit findings disclosed that are required	to be reported in accordance	
with 2 CFR 200.516(a)?	•	No
Identification of major federal programs:		
CFDA Number	Name of Federal Program or Cluster	
14.239	Home Investment Partnerships Program	
Dollar threshold used to distinguish between T	Cupe A and Tupe P programs:	\$ 750,000
•	Type A and Type B programs.	Yes
Auditee qualified as low-risk auditee?		168

SCHEDULE OF FINDINGS AND QUESTIONED COSTS, CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2016

II. FINANCIAL STATEMENT FINDINGS

None Reported.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS, CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2016

III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None Reported.

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

Finding No.	Finding	CFDA No.	Compliance Requirement	Status of Corrective Action
2015-001	Super User Status in the General Ledger System	N/A	N/A	Implemented